

Message Text

CONFIDENTIAL

PAGE 01 NICOSI 02594 271538Z

43

ACTION NEA-12

INFO OCT-01 EUR-25 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 USIA-15 IO-14 DRC-01 EB-11 COME-00 TRSE-00

AGR-20 /161 W

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R 271450Z DEC 73

FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 8091

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LONDON

USMISSION NATO

USMISSION UN

USDOCOSOUTH

USEUCOM

C O N F I D E N T I A L NICOSIA 2594

NOFORN EXCEPT UK

EO 11652: GDS

TAGS: PGOV CY

SUBJECT: TURK CYPRIOT LOCAL GOVERNMENT PROPOSAL

SUMMARY: VICE PRESIDENT DENKTASH HAS PROVIDED EMBASSY, IN CONFIDENCE, WITH COPY HIS 26 PAGE PAPER ON "REGIONAL AUTONOMY". PAPER STRIKES US AS MAXIMUM BARGAINING DOCUMENT, WITH NO SIGNIFICANT CHANGES FROM PREVIOUSLY ARTICULATED POSITIONS. DEGREE OF DETAIL CONTAINED IN PROPOSAL, HOWEVER, MAY INDICATE THAT TURK CYPRIOT LEADER HAS HARDENED HIS POSITION ON NEED FOR NEAR TOTAL SEPARATION OF ISLAND'S TWO COMMUNITIES. END SUMMARY.

1. PAPER'S BASIC PREMISE IS THAT EACH COMMUNITY'S REGIONAL AUTONOMY AUTHORITIES, FROM VILLAGE TO NATIONAL LEVEL, WOULD
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 NICOSI 02594 271538Z

BE RESPONSIVE TO, AND UNDER CONTROL OF, ITS RESPECTIVE BRANCH

OF HOUSE OF REPRESENTATIVES. PRESIDENT AND VICE PRESIDENT OF REPUBLIC WOULD NOMINATE EACH COMMUNITY'S CHIEF EXECUTIVE OFFICER FOR REGIONAL AUTONOMY. OFFICER WOULD THEN BE CONFIRMED BY HIS BRANCH OF LEGISLATURE.

2. ELECTED VILLAGE AND MUNICIPAL (SEPARATE) COMMISSIONS WOULD BE TIED TO THEIR RESPECTIVE LEGISLATIVE BRANCHES. TERRITORIAL BOUNDARIES FOR BOTH MUNICIPAL AND RURAL AREAS WOULD BE DELINEATED ON MAP AND COULD NOT BE ALTERED WITHOUT APPROVAL COMMUNITY CONCERNED. RURAL BOUNDRIES WOULD BE THOSE EXISTENT PRIOR DEC 21, 1963 (I.E., BEFORE ONSET INTERCOMMUNAL FIGHTING).

3. UNDER DENKTASH SCHEME, LEGISLATIVE BRANCHES WOULD HAVE ALL POWERS OF OLD COMMUNAL CHAMBERS WITH MANY SIGNIFICANT ADDITIONS. WITHIN TERRITORIAL BOUNDARIES (PARA 2), LOCAL AUTHORITIES WOULD HAVE POWER CONSTRUCT ROADS, MAINTAIN MEDICAL SERVICES, ESTABLISH INDUSTRIES, ISSUE BUILDING PERMITS, ETC. ONLY APPARENT LIMITATION WOULD BE THAT ALL WORKS WOULD HAVE TO BE IN CONFORMITY WITH NATIONALLY ESTABLISHED STANDARDS. SOMEWHAT DISINGENUOUSLY, DENKTASH APPENDS TV SERVICES TO FUNCTIONS OF LOCAL AUTHORITIES. (SEPARATE TV SYSTEM WOULD BE IN ADDITION TO CONSTITUTIONALLY REQUIRED TURKISH LANGUAGE BROADCASTS ON CBC.) ADDITIONALLY, LEGISLATIVE BRANCH WOULD BE EMPOWERED DRAFT LAWS, ESTABLISH OWN EXECUTIVE AND JUDICIARY, CREATE SEPARATE PERSONAL SYSTEM, ENACT COMMUNAL BUDGET AND LEVY TAXES.

4. IN AGRICULTURAL AREA, GOVT WOULD SET NATIONAL POLICY BUT COMMUNAL AUTHORITIES WOULD BE GRANTED RIGHT "REINFORCE" THIS WITHOUT GOVERNMENTAL HINDERANCE. SPECIFICALLY, COMMUNAL AUTHORITIES WOULD BE AUTHORIZED CONDUCT WATER SURVEYS AND INSTITUTE OWN SYSTEMS IN CASES OF "ACUTE NEED". LIKEWISE, BORE HOLE PERMITS WOULD BE GRANTED BY COMMUNAL AUTHORITIES. IN ADDITION ABOVE, DENKTASH LISTS NUMEROUS AGRICULTURAL SERVICES (FROM NURSERY GARDENS TO MARKETING CO-OPS) WHICH WOULD BE COMMUNAL RESPONSIBILITY.

5. AT CONSIDERABLE LENGTH, DENKTASH ARGUES THAT EACH COMMUNITY SHOULD CONTROL TOURIST DEVELOPMENT IN ITS AREA.
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 NICOSI 02594 271538Z

GOVT COULD SET STANDARDS, BUT POWER ISSUE LICENSES, AUTHORIZE CONSTRUCTION, ETC. SHOULD BE COMMUNAL FUNCTION.

6. AS EXPECTED, DENKTASH DEMANDS LOCAL AUTHORITIES BE GRANTED RIGHT ESTABLISH SEPARATE POLICE FORCES (INCLUDING FIRE DEPARTMENT, RURAL CONSTABULARY, FOREST PATROL AND SHORE GUARDS). THESE ORGANIZATIONS WOULD COME UNDER COMMUNAL NOT RPT NOT GOVERNMENTAL AUTHORITY.

7. TO FINANCE SCHEME, DENKTASH PROPOSES GOVT PAY FOR BRANCH ACTIVITIES WHEN BRANCH ACTS AS GOVT AGENT. ALSO, IN ADDITION RIGHT LEVY TAXES, COMMUNAL AUTHORITIES WOULD COLLECT RATES, LICENSING FEES, ETC., AS WELL AS HAVE ACCESS TO COMMUNAL CHAMBERS FORMER SOURCES OF INCOME. FINALLY, DENKTASH PROPOSES COMPLICATED SYSTEM UNDER WHICH COMMUNAL AUTHORITIES WOULD RECEIVE ANNUAL GRANTS FROM GOC CONSOLIDATED FUND; AND WOULD HAVE RIGHT SECURE LOANS AND GRANTS FROM VARIETY OF SOURCES -- INCLUDING MAINLAND GOVTS.

8. DENKTASH INSISTS REGIONAL AUTONOMY STRUCTURE AND FUNCTIONS BE ESTABLISHED BY "ORGANIC LAW" WHICH COULD NOT BE AMENDED WITHOUT APPROVAL 2/3 HOUSE (INCLUDING 2/3 TURKISH MEMBERS).

9. COPY DENKTASH PROPOSAL POUCHED DEPT.

10. COMMENT: TURK CYPRIOT LACK OF COMPROMISE ON GENERAL ISSUE GOVT CONTROL COMMUNAL AUTHORITIES, AS WELL AS EXTENSIVE LIE OF SPECIFIC POWERS DEMANDED, COULD WELL BRING INTER-COMMUNAL TALKS TO CRUNCH. DURING RECENT ROME SEMINAR ON CYPRUS, GREEK CYPRIOT INTERLOCUTOR CLERIDES REPORTEDLY THREATENED REPUDIATE ARTICLE 185 OF CONSTITUTION (RULING OUT ENOSIS) AND TREATIES OF GUARANTEE AND ALLIANCE IF TURK CYPRIOTS SOUGHT CREATE "STATE WITHIN A STATE". HE SPECIFICALLY IDENTIFIED THEN IMPENDING DENKTASH DOCUMENT AS KEY INDICATOR THIS REGARD. WE DOUBT DOCUMENT WILL ASSUAGE HIS FEARS. END COMMENT.

11. EMBASSY ATTEMPTING OBTAIN COPY SHORTER GREEK CYPRIOT PAPER ON SAME SUBJECT.

12. SPEAKING TO AMB DEC 27, TURKISH AMB INHAN DESCRIBED
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 NICOSI 02594 271538Z

CLERIDES PROPOSAL AS UNHELPFUL AND SAID HE VERY DEPRESSED OVER PROSPECTS FOR INTERCOMMUNAL NEGOTIATIONS. HE INDICATED, HOWEVER, THAT TURK CYPRIOT PROPOSAL NOT RPT NOT SET IN CONCRETE AND SAID TURKISH SIDE PREPARED NEGOTIATE ON ALL ISSUES.
MC CLOSKEY

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TAGS: PGOV, CY, (DENKTASH, RAUF)
To: STATE
Type: TE
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